## APPALACHIAN JUVENILE COMMISSION FINANCIAL REPORT

June 30, 2025



#### APPALACHIAN JUVENILE COMMISSION

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#### INDEPENDENT AUDITORS' REPORT

To the Board of Directors of Appalachian Juvenile Commission Bristol, Virginia

#### **Opinion**

We have audited the accompanying financial statements of Appalachian Juvenile Commission (a nonprofit organization), which comprise the statement of financial position as of June 30, 2025, and the related statements of activities, functional expenses, and cash flows for the year then ended, and the related notes to the financial statements.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Appalachian Juvenile Commission as of June 30, 2025, and the changes in its net assets and its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Appalachian Juvenile Commission and to meet other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Appalachian Juvenile Commission's ability to continue as a going concern with one year after the date that the financial statements are available to be issued.

#### Auditors' Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

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In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism through the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud of error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Appalachian Juvenile Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about Appalachian Juvenile Commission's ability to continue as a going concern for a reasonable period.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the postemployment and net pension liabilities and notes to the required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about methods of preparing the information and comparing the information for consistency with management's responses to our inquires, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Accompanying Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The schedule of statement of activities / budget to actual comparison and the statement of functional expenses presented on page 52-54 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Appalachian Juvenile Commission Page 3

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 14, 2025, on our consideration of the Appalachian Juvenile Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Appalachian Juvenile Commission's internal control over financial reporting and compliance.

CERTIFIED PUBLIC ACCOUNTANTS

Olinger & associates, PLLC

Bristol, Tennessee October 15, 2025

# APPALACHIAN JUVENILE COMMISSION STATEMENT OF FINANCIAL POSITION June 30, 2025

ASSETS	
Current Assets	¢ 2.250.207
Cash and cash equivalents Accounts receivable	\$ 3,359,207 131,055
Prepaid expenses	3,631
Deferred Outflows	3,031
Pension related	342,190
OPEB related	33,685
Total Current Assets	3,869,768
Property and equipment, net	1,531,408
Total Assets	\$ 5,401,176
LIABILITIES	
Current Liabilities	
Accounts payable	\$ 18,813
Payroll liabilities	1,227
Accrued compensated absences and salaries	540,009
Deferred Inflows	
Pension related	-
OPEB related	10,190
Postemployment benefit obligations - Current portion	38,631
Total Current Liabilities	608,870
Long-term Liabilities	
Deferred inflows	
Pension related	-
OPEB related	15,938
Net pension liability	1,370,822
Postemployment benefit obligations	491,831
Total Long-term Liabilities	1,878,591
Total Liabilities	2,487,461
NET ASSETS	
Without Donor Restriction	2,913,715
Total Liabilities and Net Assets	\$ 5,401,176

#### APPALACHIAN JUVENILE COMMISSION STATEMENT OF ACTIVITIES Year Ended June 30, 2025

## CHANGES IN NET ASSETS WITHOUT DONOR RESTRICTIONS SUPPORT AND REVENUE

SOLLOK LAND REVENUE	
Local revenue - juvenile detention	\$ 3,484,277
Local revenue - non commision juvenile detention	300,250
State revenue - juvenile detention	433,956
State - Commonwealth of Virginia block grant	1,268,777
Federal funds	47,169
Interest income	168,570
Gain (Loss) on disposal of assets	(3,575)
Miscellaneous	 28,911
Total Support and Revenue Without Donor Restrictions	5,728,335
EXPENSES	5,592,332
Increase in Net Assets Without Donor Restrictions	136,003
NET ASSETS AT BEGINNING OF YEAR (Restated)	2,777,712
NET ASSETS AT END OF YEAR	\$ 2,913,715

## APPALACHIAN JUVENILE COMMISSION STATEMENT OF FUNCTIONAL EXPENSES

Year Ended June 30, 2025

	Program Services			Supporting Services							
				General &		General &					
	Secure		Alternatives		Orug Court	Adı	ninistrative	Fund-ra	ising	To	tal Expenses
Salaries and wages	\$ 2,388,176	\$	627,948	\$	77,782	\$	375,275	\$	-	\$	3,469,181
Payroll tax expense	171,109		45,105		5,645		27,320		-		249,179
Employee health, dental insurance	479,524		138,888		11,916		70,667		-		700,995
Employee disability and life	10,090		2,943		372		1,968		-		15,373
Retirement benefits	219,781		77,159		7,864		39,885		-		344,689
Postemployment/retirement benefits (gain)- contra	8,817		-		-		-		-		8,817
Workman's compensation insurance	22,690		4,703		589		204		-		28,186
Food	104,117		-		-		-		-		104,117
Medical services	36,790		-		-		-		-		36,790
Medical supplies	3,865		-		-		-		-		3,865
Medications	1,598		-		-		-		-		1,598
Ward expenses	13,084		-		-		-		-		13,084
Utilities	54,920		809		-		809		-		56,538
Communications	29,548		9,765		877		1,762		-		41,952
Office supplies	9,602		1,157		229		4,715		-		15,703
Household and cleaning supplies	10,010		-		-		500		-		10,510
Kitchen supplies	17,004		-		-		-		-		17,004
Travel	6,184		109,005		7,104		500		-		122,793
Training	11,021		629		-		1,275		-		12,925
Commission expense	-		-		-		7,581		-		7,581
Repairs and maintenance - equipment	23,626		5,474		198		-		-		29,298
Non-capitalized equipment	5,848		2,449		-		2,449		-		10,746
Detention payments - Secure	-		-		-		-		-		-
Professional fees	860		-		-		41,172		-		42,032
Drug/alcohol screening	720		45		-		-		-		765
Program services	3,110		4,650		2,893		-		-		10,653
Dues and professional membership	60		60		-		890		-		1,010
Insurance expense	15,961		2,662		295		685		-		19,603
Repairs and maintenance-building	55,078		-		-		-		-		55,078
Office rental	-		11,000		-		5,176		-		16,176
Electronic monitoring	-		9,168		-		-				9,168
Depreciation	119,928		16,827		168						136,923
Total expenses	\$ 3,823,121	\$	1,070,446	\$	115,932	\$	582,833	\$		\$	5,592,332

## APPALACHIAN JUVENILE COMMISSION STATEMENT OF CASH FLOWS

#### Year Ended June 30, 2025

CASH FLOWS FROM OPERATING ACTIVITIES		
Increase (decrease) in net assets without donor restrictions	\$	136,003
Adjustments to reconcile increase in net assets to net cash provided by operating activities:		
Depreciation		136,923
(Gain) loss on disposal of assets		-
(Increase) decrease in operating assets		
Receivables		(92,363)
Prepaid expense		(2,001)
Deferred outflows		68,631
Increase (decrease) in operating liabilities		
Accounts payable		9,325
Payroll liabilities		(304)
Accrued salaries and compensated absences		18,405
Postemployment benefit obligation (gain)		(312,108)
Net pension liability and deferred pension inflows		256,684
Net cash provided by operating activities		219,195
CASH FLOWS FROM INVESTING ACTIVITIES		
Proceeds from the sale of property		-
Purchase of property and equipment		(201,857)
Net cash used by investing activities		(201,857)
CASH FLOWS FROM FINANCING ACTIVITIES		
Distribution to localities		(370,825)
Net cash used by financing activities		(370,825)
Net increase (decrease) in cash and cash equivalents		(353,487)
CASH AND CASH EQUIVALENTS, Beginning		3,712,694
CASH AND CASH EQUIVALENTS, Ending	<u>\$</u>	3,359,207
SUPPLEMENTAL INFORMATION:	<u></u>	
Interest paid	\$	_

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Organizational History**

The Highlands Juvenile Detention Center Commission was organized as of July 1, 1984 and exists by virtue of concurrent resolutions of the counties of Washington, Smyth, and the City of Bristol, all of which are in the Commonwealth of Virginia, which resolutions implement Article 13 of Title 16.1-315 of the Code of Virginia, and as so provided, is a corporate and political public body with all the powers and duties granted to it under the Code of Virginia.

Effective July 1, 2003, the Commission was expanded to allow the counties of Lee, Dickenson, Tazewell, Wise, Russell, Buchanan, Scott and the City of Norton to buy into the Commission's regionalization over a five-year period for approximately \$980,000.

Effective July 1, 2005, Highlands Juvenile Detention Center Commission and Southwest Regional Group Home merged together to enhance the services to the youth of Southwest Virginia. The combined Commissions operate under the umbrella of one Commission known as the Appalachian Juvenile Commission. As of July 1, 2011, the Commission no longer operates the group home.

#### **Basis of Accounting**

The accompanying financial statements have been prepared on the accrual method of accounting.

#### **Cash and Cash Equivalents**

Cash and cash equivalents include all monies in banks and highly liquid investments with maturity dates of three months or less and which are not subject to withdrawal restrictions or penalties.

#### **Donated Property and Equipment**

Donations of property and equipment are recorded as contributions at their estimated fair value at the date of donation. Such donations are reported as increases in net assets without donor restrictions unless the donor has restricted the donated asset to a specific purpose. Assets donated with explicit restrictions regarding their use and contributions of cash that must be used to acquire property and equipment are reported as restricted contributions. Absent donor stipulations regarding how long those donated assets must be maintained, the Organization reports expirations of donor restrictions when the donated or acquired assets are placed in service as instructed by the donor. The Organization reclassifies net assets with restrictions to net assets without donor restrictions at that time.

#### **Property and Equipment**

The counties of the Commission jointly own the building the Commission occupies. It was constructed in the year 1972-73 and was occupied in July 1973. The land on which the building resides was donated to the Commission in 1998. The donation was unrestricted. Expenditures for the acquisition of property and equipment with a cost greater than \$1,000 and a useful life of greater than one year are capitalized at cost. Depreciation is provided over the estimated useful lives of the building and improvements (40 years) and equipment and furniture (5-15 years) on the straight-line method.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The Commission reviews the carrying value of property and equipment for impairment whenever events and circumstances indicate that the carrying value of an asset may not be recoverable from the estimated future cash flows expected to result from the use and eventual disposition. In cases where undiscounted expected future cash flows are less than the carrying value, an impairment loss is recognized equal to an amount by which the carrying value exceeds the fair value of assets. The factors considered by management in performing this assessment include current operating results, trends and prospects, the manner in which the property is used, and the effects of obsolescence, demand, competition, and other economic factors. Based on this assessment there was no impairment at June 30, 2025.

#### **Employee Benefits**

The cost of employee benefits and compensated absences are accrued as vested to the employee. The Appalachian Juvenile Commission has postemployment benefits and one postretirement health benefits that are unfunded; thus, no plan assets are set aside for funding. The Virginia Retirement Systems' (VRS) postemployment health and group life OPEB benefits are funded; thus, plan assets are set aside for funding. The Commission does not maintain any unfunded retirement plans.

#### **Financial Statement Presentation**

The financial statement presentation follows requirements of the Not-for-Profit Entities Topic of the Financial Accounting Standards Board Accounting Standards Codification. Under the Not-for-Profit Topic, the Commission is required to report information regarding its financial position and activities according to two classes of net assets: with donor restrictions, and without donor restrictions.

#### **Estimates**

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### **Income Taxes**

Appalachian Juvenile Commission is a not-for-profit organization that is exempt from federal income taxes under Internal Revenue Code Section 501 (c) (3) except on net income derived from unrelated business activities. The Commission did not have any unrelated business income subject to tax. The Organization believes that it has appropriate support for any tax positions taken, and as such, does not have any uncertain tax positions that are material to the financial statements.

#### NOTE 2. PROPERTY AND EQUIPMENT

Property and equipment at June 30, 2025, consisted of the following:

Land	\$ 50,800
Building and improvements	3,197,939
Equipment & vehicles	678,897
	3,927,636
Less accumulated depreciation	2,396,228
Total Property and Equipment	\$1,531,408

Depreciation expense for the current year is \$136,923.

#### NOTE 3. NATURE OF FUNDING POLICIES

State funding to support locally operated adult and juvenile programs is recorded using block grants. In accordance with Virginia Code Sections 16.1-322.1, 16.1-322.2, 16.1-309.6, and 16.1-309.7, the Commission was awarded initial grants, subject to revisions, to supplement the operation of the local correctional programs. The Commission received \$1,268,777 in Virginia block grant funds and \$433,956 in Juvenile Community Crime Control Act grant funds for the year ended June 30, 2025. Pursuant to Sections 16.1-322.2 and 16.1-309.7 of the Code, any unexpended funds at the end of each fiscal year shall be retained by the locality and subsequently expended for operating expenses of the Commission.

#### NOTE 4. CONCENTRATIONS OF RISK

The Commission maintains its operating and capital replacement cash balances at one financial institution located in Bristol TN/VA. The Federal Deposit Insurance Corporation (FDIC) insures accounts up to \$250,000. The bank collateralizes any amounts greater than \$250,000 as public funds.

#### NOTE 5. RESTATEMENT OF FUND BALANCE

In October, 2011, the commission agreed to return to the localities any profits that exceeded six percent of net income. The beginning net assets on the statement of activities was restated to reflect a return of \$370,010 to the localities for fiscal year 2025.

The beginning fund balance was restated for an overstatement of deferred outflow - HIC OPEB in the amount of \$49,243.

Net Position, July 1, 2024, as previously stated	\$3,196,965
Deferred Outflow- OPEB Related	\$ (49,243)
Localities Funding Distributions	(370,010)
Net Position, July 1, 2024 restated	\$2,777,712

#### NOTE 6. SUBSEQUENT EVENT

Subsequent events have been evaluated through October 15, 2025 which is the date the financial statements were available to be issued.

#### NOTE 7. LEASES

Appalachian Juvenile Commission entered into a lease on May 1, 2014 for additional office space. The terms of this lease is for fourteen months at \$1,112 per month which includes the 27% shared utility cost and terminated on June 30, 2019. The Commission may renew the lease for a one year option for three years. The renewal rate shall be a three percent increase in the basic rental rate plus 27% of shared utility cost.

The projected annual lease amounts for the succeeding three year period based upon the lease agreement are as follows:

#### **Schedule of Future Lease Payments:**

Fiscal Year Ending	Basic Rate	Plus Additional Rate
June 30, 2026	\$16,176	Plus 27% of shared utility expenses
June 30, 2027	\$16,176	Plus 27% of shared utility expenses

Office space rental expense (including 27% shared utility expenses) for June 30, 2025 was \$16,176.

The Commission also has non-material leases for office equipment which are treated as operating leases in the Statement of Activities.

#### NOTE 8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLAN

The Commission sponsors postemployment health benefits to certain former employees. Effective January 1, 2004, the Commission adopted an unfunded postretirement health and dental plan for all employees.

The ASC 715-60 standard on accounting for postretirement benefits, other than pensions, requires the following disclosure with regard to the retiree medical insurance liability:

#### **Description of the Retiree Medical Insurance Plans:**

Description of the Retrice Medical Insurance Funds.									
a. Plan Type:	Pre 65: Statewide funded plan which includes:								
	Medical (PPO) and Vision - Anthem Blue Cross Blue Shield								
	Prescription Drugs - Anthem Blue Cross Blue Shield								
	Behavioral Health and EAP - Anthem Blue Cross Blue Shield								
	Dental - Delta Dental Plan of Virginia								
	Details of the above can be found in the "Key Advantage with								
	Expanded Benefits" plan booklet.								
	Post 65: Advantage 65, administered by Anthem Blue Cross, or they may elect to choose their own plan.								
b. Eligibility	Employees are eligible for benefits at a minimum of age 50 with 20 years of service.								

#### NOTE 8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLAN (Continued)

c. Benefit Cost Sharing

Benefits cease 5 years after date of retirement and are capped at a maximum of \$500 per month.

Pre-65: Employer's contribution varies according to service at retirement and is outlined as follows:

- i.) 20 years of service 60% of premium.
- ii) 25 years of service 80% of premium
- iii) 30 years of service 100% of premium

Post 65: Employer's contribution varies according to service at retirement and is outlined as follows:

- i.) 20 years of service 60% of the maximum of \$500 per month
- ii) 25 years of service 80% of the maximum of \$500 per month
- iii) 30 years of service 100% of the maximum of \$500 per month

Spouse and Surviving Spouse

Benefits:

No

**Annual Medical Premiums:** 

As of July 1, 2024

Pre-65

\$11,916 Post-65

\$2,616

The following ASC 715-60 disclosures provide a reconciliation of changes in the plan benefit obligations and fair value of assets and a statement of funded status as of June 30, 2025:

A.		nange in accumulated postretirement benefit obligation		7/1/2024 to 06/30/2025		7/1/2023 to 06/30/2024		
	1.	Postretirement benefit obligation at beginning of year a. Actives not fully eligible to retire b. Actives fully eligible to retire c. Retirees d. Total	\$ 	141,256 128,103 74,086 343,445	\$ 	180,231 68,911 40,456 289,598		
	2. 3. 4.	Service cost Interest cost Amendments Actuarial (pair) less	\$ \$	10,037 17,138	\$ \$	10,301 13,614		
	5. 6. 7.	Actuarial (gain) loss Benefits paid Postretirement benefit obligation at end of year	\$ \$	44,762 (30,256)		46,557 (16,625)		
		<ul><li>a. Actives not fully eligible to retire</li><li>b. Actives fully eligible to retire</li><li>c. Retirees</li></ul>	\$	165,782 162,407 56,937	\$	141,256 128,103 74,086		
В.	Cha	d. Total  nge in plan assets		385,126 (1/2024 to 6/30/2025		343,445 (1/2023 to (5/30/2024		
	1. 2. 3. 4.	Fair value of plan assets at beginning of year Actual return on plan assets Employer contribution Benefits paid	\$	30,256 (30,256)	\$	- 16,625 (16,625)		
	5.	Fair value of plan assets at end of year	\$		\$			

#### NOTE 8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLAN (Continued)

C.	Fun	ded status	6	5/30/2025	6	5/30/2024
	1. 2.	Postretirement benefit obligation at end of year Fair value of plan assets at end of year	\$	385,126	\$	343,445
	3.	Funded status end of year (1 2.)	\$	385,126	<u>\$</u>	343,445
	4. 5.	Current liability Non-current liability	\$	38,631 346,495	\$	30,256 313,189
	6.	Total (4.+ 5.)	\$	385,126	\$	343,445
D.	Con	nponents of the net periodic postretirement benefit cost		/1/2024 to 6/30/2025		/1/2023 to 6/30/2024
	1.	Service cost	\$	10,037	\$	10,301
	2.	Interest cost		17,138		13,614
	3.	Return on plan assets		-		-
	4.	Amortization of transition obligation		-		-
	5.	Amortization of prior service cost		-		-
	6.	Amortization of actuarial (gain) loss		(5,584)		(11,307)
	7.	Total	\$	21,591	\$	12,608
Е.	OPI	EB changes other than net periodic postretirement benefit cost		/1/2024 to 6/30/2025		/1/2023 to 6/30/2024
E.	<b>OPI</b> 1.	EB changes other than net periodic postretirement benefit cost  New prior service cost				/1/2023 to 6/30/2024
E.			0	6/30/2025	0	6/30/2024
E.	1.	New prior service cost	0	6/30/2025	0	6/30/2024
E.	1. 2.	New prior service cost New actuarial (gain) loss	0	- 44,762	0	- 46,557
E. F.	1. 2. 3. 4.	New prior service cost New actuarial (gain) loss Amortization of unrecognized amounts Total recognized amounts and amortization amounts in the following year	\$	6/30/2025 - 44,762 5,584	\$	- 46,557 11,307
	1. 2. 3. 4.	New prior service cost New actuarial (gain) loss Amortization of unrecognized amounts Total	\$	6/30/2025 - 44,762 5,584	\$	- 46,557 11,307
	1. 2. 3. 4. Unr	New prior service cost New actuarial (gain) loss Amortization of unrecognized amounts Total  recognized amounts and amortization amounts in the following year Unrecognized amounts a. Transition obligation	\$	- 44,762 5,584 50,346	\$	- 46,557 11,307 57,864
	1. 2. 3. 4. Unr	New prior service cost New actuarial (gain) loss Amortization of unrecognized amounts Total  recognized amounts and amortization amounts in the following year Unrecognized amounts a. Transition obligation b. Prior service cost	\$	- 44,762 5,584 50,346	\$	- 46,557 11,307 57,864 - -
	1. 2. 3. 4. Unr	New prior service cost New actuarial (gain) loss Amortization of unrecognized amounts Total  recognized amounts and amortization amounts in the following year Unrecognized amounts a. Transition obligation b. Prior service cost c. Net actuarial (gain) / loss	\$	6/30/2025 - 44,762 5,584 50,346 6/30/2025 - (46,032)	\$ \$ \$ \$	6/30/2024 - 46,557 11,307 57,864 - - (96,378)
	1. 2. 3. 4. Unr	New prior service cost New actuarial (gain) loss Amortization of unrecognized amounts Total  recognized amounts and amortization amounts in the following year Unrecognized amounts a. Transition obligation b. Prior service cost	\$	- 44,762 5,584 50,346	\$	- 46,557 11,307 57,864 - -
	1. 2. 3. 4. Unr	New prior service cost New actuarial (gain) loss Amortization of unrecognized amounts Total  recognized amounts and amortization amounts in the following year Unrecognized amounts a. Transition obligation b. Prior service cost c. Net actuarial (gain) / loss d. Total  Amortization amounts in the following year	\$	6/30/2025 - 44,762 5,584 50,346 6/30/2025 - (46,032)	\$ \$ \$ \$	6/30/2024 - 46,557 11,307 57,864 - - (96,378)
	1. 2. 3. 4. Unr 1.	New prior service cost New actuarial (gain) loss Amortization of unrecognized amounts Total  recognized amounts and amortization amounts in the following year Unrecognized amounts a. Transition obligation b. Prior service cost c. Net actuarial (gain) / loss d. Total  Amortization amounts in the following year a. Transition obligation	\$	6/30/2025 - 44,762 5,584 50,346 6/30/2025 - (46,032)	\$ \$ \$ \$	6/30/2024 - 46,557 11,307 57,864 - - (96,378)
	1. 2. 3. 4. Unr 1.	New prior service cost New actuarial (gain) loss Amortization of unrecognized amounts Total  recognized amounts and amortization amounts in the following year Unrecognized amounts a. Transition obligation b. Prior service cost c. Net actuarial (gain) / loss d. Total  Amortization amounts in the following year a. Transition obligation b. Prior service cost	\$	6/30/2025 - 44,762 5,584 50,346 6/30/2025 - (46,032) (46,032)	\$ \$ \$ \$	6/30/2024 - 46,557 11,307 57,864 - (96,378) (96,378)
	1. 2. 3. 4. Unr 1.	New prior service cost New actuarial (gain) loss Amortization of unrecognized amounts Total  recognized amounts and amortization amounts in the following year Unrecognized amounts a. Transition obligation b. Prior service cost c. Net actuarial (gain) / loss d. Total  Amortization amounts in the following year a. Transition obligation	\$	6/30/2025 - 44,762 5,584 50,346 6/30/2025 - (46,032)	\$ \$ \$ \$	6/30/2024 - 46,557 11,307 57,864 - - (96,378)

#### NOTE 8. OTHER POSTEMPLOYMENT BENEFITS (OPEB) PLAN (Continued)

#### G. Assumptions and effects

Actuarial assumptions		6/30/2025		6/30/2024
a. Medical / drug trend rate next year		5.50%		6.00%
b. Ultimate trend rate		4.50%		4.50%
c. Year ultimate trend rate is achieved		2027		2027
d. Discount rate used to value end of year				
accumulated postretirement benefit obligations		5.16%		5.22%
e. Discount rate used to value net periodic				
postretirement benefit cost		5.22%		4.84%
Effect of a 1% increase in health care cost trend rate on:				
a. Interest cost plus service cost	\$	1,097	\$	1,459
b. Accumulated postretirement benefit obligation	\$	11,382	\$	14,761
Effect of a 1% decrease in health care cost trend rate on:				
a. Interest cost plus service cost	\$	(1,143)	\$	(1,336)
b. Accumulated postretirement benefit obligation	\$	(11,761)	\$	(13,862)
Measurement date		6/30/2025		6/30/2024
	Actuarial assumptions  a. Medical / drug trend rate next year  b. Ultimate trend rate  c. Year ultimate trend rate is achieved  d. Discount rate used to value end of year     accumulated postretirement benefit obligations  e. Discount rate used to value net periodic     postretirement benefit cost  Effect of a 1% increase in health care cost trend rate on:  a. Interest cost plus service cost  b. Accumulated postretirement benefit obligation  Effect of a 1% decrease in health care cost trend rate on:  a. Interest cost plus service cost  b. Accumulated postretirement benefit obligation	<ul> <li>a. Medical / drug trend rate next year</li> <li>b. Ultimate trend rate</li> <li>c. Year ultimate trend rate is achieved</li> <li>d. Discount rate used to value end of year accumulated postretirement benefit obligations</li> <li>e. Discount rate used to value net periodic postretirement benefit cost</li> <li>Effect of a 1% increase in health care cost trend rate on: a. Interest cost plus service cost b. Accumulated postretirement benefit obligation \$  Effect of a 1% decrease in health care cost trend rate on: a. Interest cost plus service cost b. Accumulated postretirement benefit obligation \$  \$  Accumulated postretirement benefit obligation \$ \$  \$  Accumulated postretirement benefit obligation \$ \$  \$  \$  \$  Accumulated postretirement benefit obligation \$ \$  \$  \$  \$  \$  \$  \$  \$  \$  \$  \$  \$</li></ul>	Actuarial assumptions  a. Medical / drug trend rate next year  b. Ultimate trend rate  c. Year ultimate trend rate is achieved d. Discount rate used to value end of year accumulated postretirement benefit obligations e. Discount rate used to value net periodic postretirement benefit cost  Effect of a 1% increase in health care cost trend rate on: a. Interest cost plus service cost b. Accumulated postretirement benefit obligation  Effect of a 1% decrease in health care cost trend rate on: a. Interest cost plus service cost b. Accumulated postretirement benefit obligation  Effect of a 1% decrease in health care cost trend rate on: a. Interest cost plus service cost b. Accumulated postretirement benefit obligation  (11,761)	Actuarial assumptions  a. Medical / drug trend rate next year  b. Ultimate trend rate  c. Year ultimate trend rate is achieved d. Discount rate used to value end of year accumulated postretirement benefit obligations e. Discount rate used to value net periodic postretirement benefit cost  Effect of a 1% increase in health care cost trend rate on: a. Interest cost plus service cost b. Accumulated postretirement benefit obligation  Effect of a 1% decrease in health care cost trend rate on: a. Interest cost plus service cost b. Accumulated postretirement benefit obligation  Effect of a 1% decrease in health care cost trend rate on: a. Interest cost plus service cost b. Accumulated postretirement benefit obligation  \$ (1,143) \$  \$ (1,143) \$

#### H. Estimated future benefit payments

Benefit payments are shown net of employee contribution.

	Esti	imated
Year Beginning July 1st:	<u>Employer</u>	Payment Payment
2025	\$	3,861
2026	\$	36,878
2027	\$	31,900
2028	\$	24,622
2029	\$	2,960
2030 - 2034	\$	128,576

#### I. Expected employer contribution for next fiscal year

For non-funded plans, employer contributions equal benefit payments (above) for net of retiree contributions for the next fiscal year.

2025 \$ 38,631

The total postemployment benefit obligation is reflected on the Statement of Financial Position as follows:

Postemployment benefit obligation - Other - current	\$ 38,631
Postemployment benefit obligation - Other long term	346,495
	\$ 385,126

#### NOTE 9. HEALTH INSURANCE CREDIT (HIC) OPEB PLAN- VRS

#### **Summary of Significant Accounting Policies**

#### **Health Insurance Credit Program**

The Political Subdivision Health Insurance Credit Program is a multiple-employer, agent defined benefit plan that provides a credit toward the cost of health insurance coverage for retired political subdivision employees of participating employers. The Political Subdivision Health Insurance Credit Program was established pursuant to §51.1-1400 et seq. of the *Code of Virginia*, as amended, and which provides the authority under which benefit terms are established or may be amended. For purposes of measuring the net Political Subdivision Health Insurance Credit Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Political Subdivision Health Insurance Credit Program OPEB, and the Political Subdivision Health Insurance Credit Program of the Virginia Retirement System (VRS) Political Subdivision Health Insurance Credit Program; and the additions to/deductions from the VRS Political Subdivision Health Insurance Credit Program; and the additions to/deductions from the VRS Political Subdivision Health Insurance Credit Program; net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### General Information about the Political Subdivision Health Insurance Credit Program

#### **Plan Description**

All full-time, salaried permanent employees of participating political subdivisions are automatically covered by the VRS Political Subdivision Health Insurance Credit Program upon employment. This plan is administered by the Virginia Retirement System (the System), along with pension and other OPEB plans, for public employer groups in the Commonwealth of Virginia. Members earn one month of service credit toward the benefit for each month they are employed and for which their employer pays contributions to VRS. The health insurance credit is a tax-free reimbursement in an amount set by the General Assembly for each year of service credit against qualified health insurance premiums retirees pay for single coverage, excluding any portion covering the spouse or dependents. The credit cannot exceed the amount of the premiums and ends upon the retiree's death.

The specific information about the Political Subdivision Health Insurance Credit Program OPEB, including eligibility coverage and benefits, is set out in the table below:

#### POLITICAL SUBDIVISION HEALTH INSURANCE CREDIT PROGRAM (HIC) PLAN PROVISIONS

#### Eligible Employees

The Political Subdivision Retiree Health Insurance Credit Program was established July 1, 1993 for retired political subdivision employees of employers who elect the benefit and who retire with at least 15 years of service credit.

Eligible employees are enrolled automatically upon employment. They include:

• Full-time permanent salaried employees of the participating political subdivision who are covered under the VRS pension plan.

#### **Benefit Amounts**

The political subdivision's Retiree Health Insurance Credit Program provides the following benefits for eligible employees:

- At Retirement For employees who retire, the monthly benefit is \$1.50 per year of service per month with a maximum benefit of \$45 per month.
- <u>Disability Retirement</u> For employees who retire on disability or go on long-term disability under the Virginia Local Disability Program (VLDP), the monthly benefit is \$45 per month.

#### NOTE 9. HEALTH INSURANCE CREDIT (HIC) OPEB PLAN (Continued)

#### **Health Insurance Credit Program Notes:**

- . The monthly Health Insurance Credit benefit cannot exceed the individual premium amount.
- No health insurance credit for premiums paid and qualified under LODA, however, the employee may receive the credit for premiums paid for other qualified health plans.
- Employees who retire after being on long-term disability under VLDP must have at least 15 year of service credit to qualify for the health insurance credit as a retiree.

#### **Employees Covered by Benefit Terms**

As of the June 30, 2024 actuarial valuation, the following employees were covered by the benefit terms of the HIC OPEB plan:

	Number
Inactive members or their beneficiares currently receiving benefits	29
Active members	43
Total covered employees	72

#### **Contributions**

The contribution requirement for active employees is governed by §51.1-1402(E) of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. The Appalachian Juvenile Commission's contractually required employer contribution rate for the year ended June 30, 2025 was .43% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from Appalachian Juvenile Commission to the Political Subdivision Health Insurance Credit Program were \$13,350 and \$11,258 for the years ended June 30, 2025 and June 30, 2024, respectively.

#### **Net HIC OPEB Liability**

The Appalachian Juvenile Commission's net Health Insurance Credit OPEB liability was measured as of June 30, 2024. The total Health Insurance Credit OPEB liability was determined by an actuarial valuation performed as of June 30, 2023, using updated actuarial assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

#### NOTE 9. HEALTH INSURANCE CREDIT (HIC) OPEB PLAN (Continued)

#### **Actuarial Assumptions**

The total HIC OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation 2.5 percent

Salary increases, including inflation –

Locality – General employees 3.5 percent – 5.35 percent

Locality – Hazardous Duty employees 3.5 percent – 4.75 percent

Investment rate of return 6.75 Percent, net of investment expenses, including inflation

#### Mortality rates - Non-Largest Ten Locality Employers - General Employees

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years.

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years.

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years.

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Saftey Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years.

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-	Updated to PUB2010 public sector mortality tables. For
retirement healthy, and disabled)	future mortality improvement, replace load with a modified
	Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set
	separate rates based on experience for Plan 2/Hybrid;
	changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and
	service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

#### NOTE 9. HEALTH INSURANCE CREDIT (HIC) OPEB PLAN (Continued)

#### **Long-Term Expected Rate of Return**

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

	Long-Target	Arithmetic Long- Term Expected	Weighted Avg Long- Term Expected Rate of
Asset Class (Strategy)	Asset Allocation	Rate of Return	Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Inv	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
* Expecte	d arithmetic nominal return		7.07%

<sup>\*</sup> The above allocation provides a one-year return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

<sup>\*</sup> On June 15, 2023, a the VRS Board elected a long-term rate of 6.75% which is roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14% including expected inflation of 2.50%.

#### NOTE 9. HEALTH INSURANCE CREDIT (HIC) OPEB PLAN (Continued)

#### **Discount Rate**

The discount rate used to measure the total HIC OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2024, the rate contributed by the entity for the HIC OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2024 on, employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the HIC OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total HIC OPEB liability.

#### Schedule of Changes in Net HIC OPEB Liability:

	<u></u>	Increase (Decrease)	
	Total HIC OPEB Liability	Plan Fiduciary Net Position	Net HIC OPEB Liability
Balances at June 30, 2023	\$ 102,969	\$ 49,243	\$ 53,726
Changes for the year:			
Service cost	1,153	-	1,153
Interest	6,845	-	6,845
Change in benefit terms	-	-	-
Changes in assumption	-	-	-
Differences between expected	-	-	-
and actual experience	(13,979)	-	(13,979)
Contributions - employer	-	11,258	(11,258)
Net investment income	-	5,048	(5,048)
Benefit payments	(5,419)	(5,419)	-
Administrative expenses	-	(73)	73
Other changes			
Net changes	(11,400)	10,814	(22,214)
Balances at June 30, 2024	\$ 91,569	\$ 60,057	\$ 31,512

#### NOTE 9. HEALTH INSURANCE CREDIT (HIC) OPEB PLAN (Continued)

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total Political Subdivision Health Insurance Credit Program net HIC OPEB liability using the discount rate of 6.75%, as well as what the Political Subdivision's net HIC OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1.00% Decrease (5.75%)		]	Current Discount ( 6.75%)	1.00% (ncrease (7.75%)
Political Subdivision's Plan's Net OPEB Liability	\$	42,252	\$	31,512	\$ 22,529

## Health Insurance Credit Program OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Health Insurance Credit Program OPEB

For the year ended June 30, 2025, the Commission recognized Health Insurance Credit Program OPEB expense (income) \$(4,803). At June 30, 2025, the Commission reported deferred outflows of resources and deferred inflows of resources related to the Commissions' Health Insurance Credit Program from the following sources:

	d Outflows esources	red Inflows Resources
Differences between expected and actual experience	\$ 1,259	\$ 20,088
Change in assumptions	376	6,536
Net differences between projected and actual earnings on		
Political HIC OPEB Plan investments	-	1,139
Changes in proportionate share	-	_
Employer contributions subsequent to the measurement		
date*	 13,350	 <u> </u>
Total	\$ 14,985	\$ 27,763

\*\$13,350 reported as deferred outflows of resources related to the HIC OPEB resulting from the Commission's contributions subsequent to the measurement date will be recognized as a reduction of the Net HIC OPEB Liability in the Fiscal Year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIC OPEB will be recognized in the HIC OPEB expense in future reporting periods as follows:

Year ended June 30:	
Year 2 2026	\$ (10,190)
Year 3 2027	(9,306)
Year 4 2028	(5,292)
Year 5 2029	(1,340)
Year 5 2030	-
Thereafter	 -
Total	\$ (26,128)

#### **Health Insurance Credit Program Plan Data**

Information about the VRS Political Subdivision Health Insurance Credit Program is available in the separately issued VRS 2024 *Comprehensive Annual Financial Report*. A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at <a href="https://www.varetire.org/pdf/publications/2024-annual-report.pdf">waretire.org/pdf/publications/2024-annual-report.pdf</a>, or by writing to the System's Chief Officer at P.O. Box 2500, Richmond, VA 23218-2500.

NOTE 10. GROUP LIFE INSURANCE (GLI) PROGRAM OPEB PLAN

#### **Summary of Significant Accounting Policies**

#### Group Life Insurance

The Virginia Retirement System (VRS) Group Life Insurance Program is a multiple employer, cost-sharing plan. It provides coverage to state employees, teachers, and employees of participating political subdivisions. The Group Life Insurance Program was established pursuant to §51.1-500 et seq. of the *Code of Virginia*, as amended, and which provides the authority under which benefit terms are established or may be amended. The Group Life Insurance Program is a defined benefit plan that provides a basic group life insurance benefit for employees of participating employers. For purposes of measuring the net Group Life Insurance Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Group Life Insurance Program OPEB, and Group Life Insurance Program OPEB expense, information about the fiduciary net position of the Virginia Retirement System (VRS) Group Life Insurance program OPEB and the additions to/deductions from the VRS Group Life Insurance Program OPEB's net fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### General Information about the Group Life Insurance Program

#### **Plan Description**

All full-time, salaried permanent employees of the state agencies, teachers and employees of participating political subdivisions are automatically covered by the VRS Group Life Insurance Program upon employment. This plan is administered by the Virginia Retirement System (the System), along with pensions and other OBEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic Group Life Insurance benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the Group Life Insurance Program OPEB.

The specific information for Group Life Insurance Program OPEB, including eligibility, coverage and benefits is set out in the table below:

# GROUP LIFE INSURANCE PROGRAM PLAN PROVISIONS Eligible Employees The Group Life Insurance Program was established July 1, 1960, for state employees, teachers and employees of political subdivisions that elect the program, including the following employers that do not participate in VRS for retirement: □ City of Richmond □ City of Portsmouth □ City of Roanoke □ City of Norfolk □ Roanoke City Schools Board Basic group life insurance coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated member contributions and accrued interest.

#### NOTE 10. GROUP LIFE INSURANCE (GLI) PROGRAM (OPEB) PLAN (Continued)

#### **Benefit Amounts**

The benefits payable under the Group Life Insurance Program have several components. Natural Death Benefit — The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled.

**Accidental Death Benefit** – The accidental death benefit is double the natural death benefit.

<u>Other Benefit Provisions</u> – In addition to the basic natural and accidental death benefits, the program provides additional benefits provided under specific circumstances.

#### These include:

Accidental dismemberment benefit

Seatbelt benefit

Repatriation benefit

Felonious assault benefit

#### **Reduction in Benefit Amounts**

The benefit amounts provided to members covered under the Group Life Insurance Program are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value.

#### Minimum Benefit Amount and Cost-of-Living Adjustment (COLA)

For covered members with at least 30 years of creditable service, there is a minimum benefit payable under the Group Life Insurance Program. The minimum benefit was set at \$8,000 by statute in 2015. This amount is increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$9,254 as of June 30, 2025.

#### **Contributions**

The contribution requirements for the Group Life Insurance Program are governed by \$51.1-506 and \$51.1-508 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the Group Life Insurance Program was 1.18% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.71% (1.18% X 60%) and the employer component was 0.47% (1.18% X 40%). Employers may elect to pay all or part of the employee contribution, however the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2025 was 0.47% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contribution to the Group Life Insurance Program from the entity were \$14,589 and \$14,138 for the years ended June 30, 2025 and June 30, 2024, respectively.

GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB

#### NOTE 10. GROUP LIFE INSURANCE (GLI) PROGRAM OPEB PLAN (Continued)

At June 30, 2025, the Commission reported a liability of \$113,824 for its proportionate share of the Net GLI OPEB Liability. The Net GLI OPEB Liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the Net GLI OPEB Liability was determined by an actuarial valuation performed as of June 30, 2023, and was rolled forward to the measurement date of June 30 2024. The covered employer's proportion of the Net GLI OPEB Liability was based on the covered employer's actuarially determined employer contributions to the Group Life Insurance Program for the year ended June 30, 2024, relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was .03673% as compared to .03521% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense(income) of \$2,579. Since there was a change in proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2025, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	Deferred Outflows of Resources		Outflows of Inflow	
Differences between expected and actual experience	\$	17,953	\$	2,780
Net differences between projected and actual earnings on GLI OPEB Plan investments		-		9,594
Change in assumptions		649		5,641
Change in proportionate share Employer contributions subsequent to the measurement		11,780		6,621
date		14,589		<u> </u>
Total	\$	44,971	\$	24,636

\$14,589 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the Net GLI OPEB Liability in the Fiscal Year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Year ended June 30:	
Year 1 2026	\$ (5,473)
Year 2 2027	1,692
Year 3 2028	2,923
Year 4 2029	3,842
Year 5 2030	2,762
Thereafter	-
Total	\$ 5,746

#### NOTE 10. GROUP LIFE INSURANCE (GLI) PROGRAM OPEB PLAN (Continued)

#### **Actuarial Assumptions**

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2023 using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.5 percent
Salary increases, including inflation -	
General state employees	3.5  percent - 5.35  percent
Teachers	3.5  percent - 5.95  percent
SPORS employees	3.5  percent - 4.75  percent
Valor's employees	3.5  percent - 4.75  percent
JRS employees	4.0 percent
Locality - General employees	3.5  percent - 5.35  percent
Locality - Hazardous Duty employees	3.5  percent - 4.75  percent
Investment rate of return	6.75 Percent, net of investment expenses, including inflation

#### Mortality rates -Non-Largest 10 Locality Employers - General Employees

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years.

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for females set forward 1 year.

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates project generationally; 110% male set forward 3 years; 110% of rates for females set forward 2 years.

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally.

#### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of MP-2020 rates.

The actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### NOTE 10. GROUP LIFE INSURANCE (GLI) PROGRAM OPEB PLAN (Continued)

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Updated to PUB2010 public sector mortality tables. For future mortality improvement, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

#### **Net GLI OPEB Liability**

The net OPEB liability (NOL) for the Group Life Insurance Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the Group Life Insurance Program is as follows (amounts expressed in thousands):

#### **Group Life Insurance OPEB Program (In Thousands)**

Total GLI OPEB Liability	\$4,196,056
Plan Fiduciary Net Position	3,080,133
Employers' Net GLI OPEB Liability (Asset)	\$1,115,923
Plan Fiduciary Net Position as a Percentage	73.41%

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

NOTE 10. GROUP LIFE INSURANCE (GLI) PROGRAM OPEB PLAN (Continued)

#### **Long-Term Expected Rate of Return**

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-term Target Asset Allocation	Arithmetic Long- Term Expected Rate of Return	Weighted Avg Long-Term Expected Rate of Return*
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnership	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
* Expected arithme	tic nominal return		7.07%

<sup>\*</sup> The above allocation provides a one-year return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various time periods that ultimately provide a median return of 7.10, including expected inflation of 2.50%.

On June 15, 2023, the VRS Board elected a long-term rate of 6.75%, which is roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

NOTE 10. GROUP LIFE INSURANCE (GLI) PROGRAM OPEB PLAN (Continued)

#### **Discount Rate**

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2024, the rate contributed by the entity for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly which was 113% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

## Sensitivity of the Employer's Proportionate Share of the Net GLI OPEB Liability to Changes in the Discount Rate

The following presents the employer's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the employer's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1	1.00% Decrease (5.75)%	Cu	rrent Discount Rate (6.75)%	1.00% Increase (7.75)%
Employer's proportionate		,		, ,	, ,
share of the GLI Program					
Net OPEB Liability	\$	177,011	\$	113,824	\$ 62,777

#### **Group Life Insurance Program Fiduciary Net Position**

Detailed information about the Group Life Insurance Program's Fiduciary Net Position is available in the separately issued VRS 2024 Comprehensive Annual Financial Report (CAFR). A copy of the 2024 VRS CAFR may be downloaded from the VRS website at <a href="http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf">http://www.varetire.org/Pdf/Publications/2024-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### NOTE 11. PENSION PLANS

#### **Summary of Significant Accounting Policies**

#### **Defined Contribution Plan:**

The Commission has a 457 defined contribution plan which is 100% funded by employee contributions.

#### **Pensions - Virginia Retirement System**

The Virginia Retirement System (VRS) Political Subdivision Retirement Plan is a multi-employer, agent plan. For purposes of measuring the net pension liability, deferred outflows or resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Political Subdivision's Retirement Plan and the additions to/deductions from the Political Subdivision's Retirement Plan's net fiduciary position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For this purpose, benefit payments (including refunds of employees contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Plan Description**

All full-time, salaried permanent (professional) employees of the Political Subdivision are automatically covered by VRS Retirement Plan upon employment. This plan is administered by Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior services, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military services, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees - Plan 1, Plan 2, and, Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out in the table below:

NOTE 11. PENSION PLANS (VRS) (Continued)

RETIREMENT PLAN PROVISIONS				
PLAN 1 PLAN 2 HYBRID RETIREM				
About Plan 1	About Plan 2	About the Hybrid Retirement Plan		
Plan 1 is a defined benefit plan.	Same as Plan 1.	The Hybrid Retirement Plan combines		
The retirement benefit is based on a		the features of a defined benefit plan		
member's age, creditable service and		and a defined contribution plan.		
average final compensation at		<ul> <li>The defined benefit is based on a</li> </ul>		
retirement using a formula.		member's age, service credit and		
		average final compensation at		
		retirement using a formula.		
		<ul> <li>The benefit from the defined</li> </ul>		
		contribution component of the plan		
		depends on the member and employer		
		contributions made to the plan and the		
		investment performance of those		
		contributions.		
		<ul> <li>In addition to the monthly benefit</li> </ul>		
		payment payable from the defined		
		benefit plan at retirement, a member		
		may start receiving distributions from		
		the balance in the defined contribution		
		account, reflecting the contributions,		
		investment gains or losses, and any		
		required fees.		

NOTE 11. PENSION PLANS (VRS) (Continued)

PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Eligible Members	Eligible Members	Eligible Members
Employees are in Plan 1 if their	Employees are in Plan 2 if their	Employees are in the Hybrid
membership date is before July 1,	membership date is on or after July 1,	Retirement Plan if their membership
2010, and they were vested as of	2010, or their membership date is before	date is on or after January 1, 2014.
January 1, 2013 and they have not	July 1, 2010, and they were not vested	This includes:
taken a refund.	as of January 1, 2013.	• Political subdivision employees*
Hybrid Opt-In Election	Hybrid Opt-In Election	• Members in Plan 1 or Plan 2 who
VRS non-hazardous date covered Plan	Eligible Plan 2 members were allowed	elected to opt into the plan during the
1 members were allowed to make an	to make an irrevocable decision to opt	election window held January 1-April
irrevocable decision to opt into the	into the Hybrid Retirement Plan during	30, 2014; the plan's effective date for
Hybrid Retirement Plan during a	a special election window held January	opt-in members was July 1, 2014
special election window held January	1, through April 30, 2014.	*Non-Eligible Members
1, through April 30, 2014. The	The Hybrid Retirement Plan's effective	Some employees are not eligible to
Hybrid Retirement effective date for	date for eligible Plan 2 members who	participate in the Hybrid Retirement
eligible Plan 1 members who opted in	opted in was July 1, 2014.	plan.
was July 1, 2014.	If eligible deferred members return to	They include:
If eligible deferred members return to	work during the election window, they	• Political subdivision employees who
work during the election window, they	were also eligible to opt into the Hybrid	are covered by enhanced benefits for
were also eligible to opt into the	Retirement Plan.	hazardous duty employees.
Hybrid Retirement Plan.	Members who were eligible for an	Those employees eligible for an
Members who were eligible for an	optional retirement plan (ORP) and	optional retirement plan (ORP) must
optional retirement plan (ORP) and	have prior service under Plan 2 were not	elect the ORP plan or the Hybrid
had prior service under Plan 1 were	eligible to elect the Hybrid Retirement	Retirement Plan.
not eligible to elect the Hybrid	Plan and remain as Plan 2 or ORP.	If these members have prior service
Retirement Plan and remain as Plan 1		under Plan 1 or Plan 2, they are not
or ORP.		eligible to elect the Hybrid Retirement
		Plan and must select Plan 1 or Plan 2
		(as applicable) or ORP.

NOTE 11. PENSION PLANS (VRS) (Continued)

PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Retirement Contributions	Retirement Contributions	Retirement Contributions
Employees contribute 5% of their	Same as Plan 1.	A member's retirement benefit is
compensation each month to their		funded through mandatory and
member contribution account through		voluntary contributions made by the
a pre-tax salary reduction.		member and the employer to both the
Member contributions are tax-deferred		defined benefit and the defined
until they are withdrawn as part of a		contribution components of the plan.
retirement benefit as a refund. The		Mandatory contributions are based on
employer makes a separate actuarially		a percentage of the employee's
determined contribution to VRS for all		creditable compensation and are
covered employees. VRS invests both		required from both the member and
member and employer contributions to		the employer. Additionally, members
provide funding for the future benefit		may choose to make voluntary
payment.		contributions to the defined
		contribution component of the plan,
		and the employer is required to match
		those voluntary contributions
		according to specified percentages.
Service Credit	Service Credit	Service Credit
Service credit includes active service.	Same as Plan 1.	<b>Defined Benefit Component:</b>
Members earn service credit for each		Under the defined benefit component
month they are employed in a covered		of the plan, service credit includes
position.		active service. Members earn service
It also may include credit for prior		credit service for each month they are
service the member has purchased or		employed in a covered position. It
additional service credit the member		also may include credit for prior
was granted. A member's total service		service the member has purchased or
credit is one of the factors used to		service the member has purchased or
		additional service credit the member
determine their eligibility for		additional service credit the member
determine their eligibility for retirement and to calculate their		=
		additional service credit the member was granted. A member's total service credit in one of the factors used to
retirement and to calculate their retirement benefit.		additional service credit the member was granted. A member's total service
retirement and to calculate their		additional service credit the member was granted. A member's total service credit in one of the factors used to determine their eligibility for
retirement and to calculate their retirement benefit. It also may count toward eligibility for		additional service credit the member was granted. A member's total service credit in one of the factors used to determine their eligibility for retirement and to calculate their
retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in		additional service credit the member was granted. A member's total service credit in one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count
retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the		additional service credit the member was granted. A member's total service credit in one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the
retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the		additional service credit the member was granted. A member's total service credit in one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health
retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the		additional service credit the member was granted. A member's total service credit in one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.  Defined Contributions Component:
retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the		additional service credit the member was granted. A member's total service credit in one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.
retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the		additional service credit the member was granted. A member's total service credit in one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.  Defined Contributions Component:
retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the		additional service credit the member was granted. A member's total service credit in one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.  Defined Contributions Component: Under the defined contribution

NOTE 11. PENSION PLANS (VRS) (Continued)

PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Vesting	Vesting	Vesting
Vesting is the minimum length of	Same as Plan 1.	<b>Defined Benefit Component:</b>
service a member needs to qualify for		Defined benefit vesting is the
a future retirement benefit. Members		minimum length of service a member
become vested when they have at least		needs to qualify for a future retirement
five years (60 months) of service		benefit.
credit.		Members are vested under the defined
Vesting means members are eligible to		benefit component of the Hybrid
qualify for retirement if they meet the		Retirement Plan when they reach five
age and service requirements for their		years (60 months) of service credit.
plan.		Plan 1 or Plan 2 members with at least
Members also must be vested to		five years (60 months) of service
receive a full refund of their member		credit who opted into the Hybrid
contribution account balance if they		Retirement Plan remain vested in the
leave employment and request a		defined benefit component.
refund.		<b>Define Contributions Component:</b>
Members are always 100% vested in		Defined contribution vesting refers to
the contributions that they make.		the minimum length of service a
•		member needs to be eligible to
		withdraw the employer contributions
		from the defined contribution
		component of the plan.
		Members are always 100% vested in
		the contributions that they make.
		Upon retirement of leaving covered
		employment, a member is eligible to
		withdraw a percentage of employer
		contribution to the defined
		contribution component of the plan,
		base on service.
		1 : 500/
		• After two years, a member is 50%
		vested and may withdraw 50% of
		employer contributions.
		• After three years, a member is 75%
		vested and may withdraw 75% of
		employer contributions.
		• After four or more years, a member
		is 100% vested and may withdraw
		100% of employer contributions.
		Distribution is not required, except as
		governed by law until age 73.

NOTE 11. PENSION PLANS (VRS) (Continued)

PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Calculating the Benefit	Calculating the Benefit	Calculating the Benefit
The basis benefit is calculated using	See definition under Plan 1.	Defined Benefit Component:
the average final compensation,		See definition under Plan 1.
service credit and plan multiplier.		<b>Defined Contribution Component:</b>
An early retirement reduction is to this		The benefit is based on contributions
amount if the member is retiring with		made by the member and any
reduced retirement benefit. In cases		matching contributions made by the
where the member has elected an		employer, plus net investment
optional form of retirement payment,		earnings on those contributions.
an option factor specific to the option		
chosen is then applied.		
Average Final Componentian	Average Final Companyation	Avanaga Final Companyation
Average Final Compensation	Average Final Compensation	Average Final Compensation Same as Plan 2. It is used in the
A member's average final compensation is the average of the 36	A member's average final compensation	retirement formula for the defined
	is the average of the 60 consecutive	
consecutive months of highest	months of highest compensation as a covered employee.	benefit component of the plan.
compensation as a covered employee.	covered employee.	
Service Retirement Multiplier VRS:	Service Retirement Multiplier VRS:	Service Retirement Multiplier
The retirement multiplier is a factor	Same as Plan 1 for service earned,	Defined Benefit Component:
used in the formula to determine a	purchased or granted prior to January 1,	
final retirement benefit. The	2013. For non-hazardous duty members	
retirement multiplier for non-	the retirement multiplier is 1.65% for	defined benefit component is 1.00%.
hazardous duty members is 1.70%.	service credit earned, purchased or	For members who opted into the
Sheriffs and regional jail	granted on or after January 1, 2013.	Hybrid Retirement Plan from Plan 1
superintendents:	Sheriffs and regional jail	or Plan 2, the applicable multipliers
The retirement multiplier for sheriffs	superintendents:	for those plans will be used to
and regional jail superintendents is	Same as Plan 1.	calculate the retirement benefit for
1.85%.	Political subdivision hazardous duty	service credited in those plans.
Political subdivision hazardous duty	<u> </u>	Sheriffs and regional jail
employees:	Same as Plan 1.	superintendents:
The retirement multiplier of eligible		Not applicable.
political subdivision hazardous duty		Political subdivision hazardous duty
employees other than sheriffs and		employees:
regional jail superintendents is 1.70%		Not applicable.
or 1.85% as elected by the employer.		Defined Contribution Component:
de la completion de la		Not applicable.

NOTE 11. PENSION PLANS (VRS) (Continued)

PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
PLAN 1  Normal Retirement Age VRS: Age 65. Political subdivisions hazardous duty employees: Age 60.  Earliest Unreduced Retirement Eligibility VRS: Age 65 with at least five years (60 months) of service or age 50 with a least 30 years of service credit service. Political subdivisions hazardous duty employees: Age 60 with at least five years of creditable service or age 50 with at least 25 years of service credit.	PLAN 2  Normal Retirement Age VRS: Normal Social Security retirement age. Political subdivisions hazardous duty employees: Same as Plan 1.  Earliest Unreduced Retirement Eligibility VRS: Normal Social Security retirement age with at least five years (60 months) of service credit or when their age plus service credit equals 90. Political subdivisions hazardous duty employees: Same as Plan 1.	Normal Retirement Age Defined Benefit Component: VRS Same as Plan 2. Political subdivisions hazardous duty employees: Not applicable. Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.  Earliest Unreduced Retirement Eligibility Defined Benefit Component: VRS: Normal Social Security retirement age with at least five years (60 months) of service credit or when their age plus service credit equals 90. Political subdivisions hazardous duty employees: Not applicable. Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.
Earliest Reduced Retirement Eligibility VRS: Age 55 with at least five years (60 months) of service credit or age 50 with a least 10 years of service credit. Political subdivisions hazardous duty employees: 50 with at least five years of service credit.	Earliest Reduced Retirement Eligibility VRS: Age 60 with at least five years (60 months) of service credit. Political subdivisions hazardous duty employees: Same as Plan 1.	Earliest Reduced Retirement Eligibility Defined Benefit Component: VRS: Age Members may retire with a reduced benefit as early as age 60 with at least five years (60 months) of service credit. Political subdivisions hazardous duty employees: Not applicable. Defined Contribution Component: Members are eligible to receive distributions upon leaving employment, subject to restrictions.

NOTE 11. PENSION PLANS (VRS) (Continued)

PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Cost-of-Living Adjustment (COLA)	Cost-of-Living Adjustment (COLA)	Cost-of-Living Adjustment (COLA)
in Retirement	in Retirement	in Retirement
The Cost-Living Adjustment (COLA)	The Cost-of-Living Adjustment (COLA)	Defined Benefit Component:
matches the first 3% increase in the	matches the first 2% increase in the CPI-	Same as Plan 2.
Consumer Price Index for all Urban	U and half of any additional increase	<b>Defined Contribution Component:</b>
Consumers (CPI-U) and half of any	(up to 2%), for a maximum COLA of	Not applicable.
additional increase (up to 4%) up to a	3%.	Eligibility:
maximum COLA of 5%.	Eligibility:	Same as Plan 1.
Eligibility:	Same as Plan 1.	
For members who retire with a		
unreduced benefit or with a reduced		
benefit with at least 20 years of		
service credit, the COLA will go into		
effect on July 1, after one full calendar		
year following the retirement date.		
For members who retire with a		
reduced benefit and who have less		
than 20 years of service credit, the		
COLA will go into effect on July 1		
after one calendar year following the		
unreduced retirement eligibility date.		
Exceptions to COLA Effective	<b>Exceptions to COLA Effective Dates:</b>	Exceptions to COLA Effective
Dates:	Same as Plan 1.	Dates:
The COLA is effective July 1	Sulfic us I full 1.	Same as Plan 1.
following one full calendar year		Sume us Fran 1.
(January 1 to December 31) under any		
of the following circumstances:		
• The member is within five years of		
qualifying for an unreduced retirement		
benefit as of January 1, 2013.		
• The member retires on disability.		
• The member retires directly from		
short-term or long-term disability		
and the state of t		

NOTE 11. PENSION PLANS (VRS) (Continued)

PLAN 1	PLAN 2	HYBRID RETIREMENT PLAN
Exceptions to COLA Effective Date: (Continued)  • The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.  • The member dies in service and the member's survivor or beneficiary is eligible for a monthly death-in service benefit.		
Disability Coverage Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.7% on all service, regardless of when it was earned, purchased or granted.	Disability Coverage Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased or granted.	Disability Coverage Employees of political subdivisions (including Plan 1 and Plan 2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides and employer-paid comparable program for its members. Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before become eligible for non- work-related disability benefits.

### NOTE 11. PENSION PLANS (VRS) (Continued)

Purchase of Prior Service	Purchase of Prior Service	Purchase of Prior Service
Members may be eligible to purchase	Same as Plan 1.	Defined Benefit Component:
service from previous public		Same as Plan 1, with the following
employment, active duty military		exceptions:
service, an eligible period of leave or		Hybrid Retirement Plan members
VRS refunded service as creditable		are ineligible for ported service.
service in their plan. Prior creditable		<u>Defined Contribution Component:</u>
service counts toward vesting,		Not applicable.
eligibility for retirement and the health		
insurance credit. Only active		
members are eligible to purchase prior		
service. Members also may be		
eligible to purchase periods of leave		
without pay.		

### **Employees Covered by Benefit Terms**

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

Inactive members or their beneficiaries currently receiving benefits	27
Inactive members:	
Vested Inactive members	12
Non-vested Inactive members	14
Long-term Disability	-
Inactive members active elsewhere in VRS	13
Active members	43
Total covered employees	109

### **Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

### NOTE 11. PENSION PLANS (VRS) (Continued)

### **Contributions (Continued)**

The Commission's contractually required contribution rate for the year ended June 30, 2025 was 8.84% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the cost of benefits earned by employee during the year, with an additional amount to finance any unfunded accrued liability. Contribution to the pension plan from the Commission were \$272,459 and \$207,731 for the years ended June 30, 2025 and June 30, 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which total \$13,200 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$9,941 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$1,319,931 for the year ended June 30, 2025.

### **Net Pension Liability**

The net pension liability (NPL) is calculated separately for employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For the Commission, the net pension liability was measured as of June 30, 2024. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2023 rolled forward to the measurement date of June 30, 2024.

#### **Actuarial Assumptions - General Employees**

The total pension liability for General Employees in the Political Subdivision's Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

### NOTE 11. PENSION PLANS (VRS) (Continued)

### **Actuarial Assumptions - General Employees (Continued)**

Inflation 2.50%

Salary increases, including Inflation 3.5 % - 5.35%

Investment rate of return 6.75 percent, net of pension plan

investment expense, including inflation

### **Mortality rates:**

### All Others (Non 10 Largest) - Non-Hazardous Duty:

#### 15% of deaths are assumed to be service related

#### Pre-Retirement:

Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years.

#### Post-Retirement:

Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years.

#### Post-Disablement:

Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years;; 90% of rates for females set back 3 years.

#### Beneficiaries and Survivors:

Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110/% of rates for males and females set forward 2 years

### Mortality Improvement Scale:

Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of MP-2020 rates.

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-	Updated to PUB2010 public sector mortality tables. For future
retirement healthy, and disabled)	mortality improvement, replace load with a modified Mortality
	Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate
	rates based on experience for Plan 2/Hybrid; changed final
	retirement age
Withdrawal Rates	Adjusted rates to better fit experience at each year age and
	service through 9 years of service.
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

### NOTE 11. PENSION PLANS (VRS) (Continued)

#### **Long-Term Expected Rate of Return**

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

		Arithmetic Long-Term	Weighted Avg Long-Term
Asset Class ( Strategy)	Target Allocation	Expected Rate of Return	Expected Rate of Return
Public Equity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
PIP - Private Investment Partnership	1.00%	8.00%	0.08%
Diversifying Strategies	6.00%	5.80%	0.35%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
Total	100.00%		7.07%
	* Expected arithmetic nomina	al return	7.07%

<sup>\*</sup>The above allocation provides a one-year return of 7.07% (includes 2.50% inflation assumption). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. The results provide a range of returns over various economic conditions. These results provide a range of returns over various times periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

On June 15, 2023, the VRS Board elected a long-range rate of return of 6.75%, which was roughly at the 45th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2024, the employer contribution rate is 100% of the actuarially determined employer contribution rate from June 30, 2032, actuarial valuations. From July 1, 2024 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contributions rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

### NOTE 11. PENSION PLANS (VRS) (Continued)

### **Changes in Net Pension Liability**

Increase (Decrease)					
Total Pension Liability (a)		Plan Fiduciary Net Position (b)		Total Pension Liability (a) - (b)	
\$	8,760,720	\$	7,333,393	\$	1,427,327
	194,654		-		194,654
	592,347		-		592,347
	-				-
					-
	210,440		-		210,440
	-		207,735		(207,735)
	-		135,687		(135,687)
	-		714,884		(714,884)
	(359,712)		(359,712)		-
	-		(4,516)		4,516
			156		(156)
	637,729		694,234		(56,505)
\$	9,398,449	\$	8,027,627	\$	1,370,822
	Total	(a)  \$ 8,760,720  194,654 592,347	Total Pension Liability (a)  \$ 8,760,720 \$  194,654 592,347 - 210,440 - (359,712) - (357,729	Total Pension Liability (a) (b)  \$ 8,760,720 \$ 7,333,393  194,654 - 592,347 -   210,440 - 207,735 - 135,687 - 714,884  (359,712) (359,712) - (4,516) - 156 - 156 - 637,729 - 694,234	Total Pension Liability (a)  \$ 8,760,720 \$ 7,333,393 \$  194,654 592,347 - 210,440 - 207,735 - 135,687 - 714,884  (359,712) (359,712) (4,516) - 637,729 694,234

### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following present the net pension liability of the Commission using the discount rate of 6.75%, as well as what the Commission's net pension liability would be if it were calculated using the discount rate that is one percentage point lower (5.75%) or on percentage point higher (7.75%) than the current rate:

		Current Discount Rate				
	1% 1	Decrease (5.75%)		(6.75%)	1%	% Increase (7.75%)
Political Subdivision's Plan's Net						
Pension Liability	\$	2,717,002	\$	1,370,822	\$	295,289

### NOTE 11. PENSION PLANS (VRS) (Continued)

For the year ended June 30, 2025, the political subdivision recognized pension expense of \$269,763. At June 30, 2025, the Commissions reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

### Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

	ed Outflows of Resources	Deferred Inflows of Resources		
Differences between expected and actual			_	
experience	\$ 287,196	\$	10,239	
Change in assumptions	-		-	
Net difference between projected and actual			-	
earnings on plan investments	-		207,226	
Employer contributions subsequent to the				
measurement date	 272,459		<u> </u>	
Total	\$ 559,655	\$	217,465	

\$272,489 reported as deferred outflows of resources related to pensions resulting from the Commission's contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30	
2026	\$ 34,357
2027	120,299
2028	(40,808)
2029	(44,117)
2030	-
Thereafter	 
Total	\$ 69,731

#### **Pension Plan Data**

Information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Report. A copy of the 2024 VRS Report may be downloaded from the VRS website at <a href="http://www.varetire.org/medi/shared/pdf/publications/2024-annual-report.pdf">http://www.varetire.org/medi/shared/pdf/publications/2024-annual-report.pdf</a>, or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

#### NOTE 12. FUNCTIONAL EXPENSES

The Statement of Functional Expenses categorizes expenses that are attributable to program and supporting functions. Therefore, these expenses require allocation on a reasonable basis that is consistently applied. Accordingly, certain cost have been allocated among the program and supporting services benefited. Such allocations are determined by management on a reasonable and equitable basis.

Allocated expenses and the method of allocation are as follows:

Allocated Expenses	Method of Allocation
Salaries and wages	Time and effort
Payroll tax expense	Time and effort
Employee health, dental insurance	Time and effort
Employee disability and life	Time and effort
Postemployment / retirement benefits (gain)	Time and effort
Workman's compensation insurance	Time and effort
Commission expense	Time and effort
Professional fees	Time and effort
Dues and professional membership	Time and effort
Other program expenses	Time and effort

### NOTE 13 LIQUIDITY

The following reflects the Commission's financial assets as of the balance sheet date, reduced by amounts not available for general use because of contractual or donor-imposed restrictions within one year of the balance sheet date.

As part of the Commission's liquidity management, the Commission invest cash in excess of the annual requirements in the Local Government investment pool. The Commission's liquidity at year end to support the ongoing activities is as follows:

	2025
Financial assets at year-end Less those unavailable for general expenditures within one year.	\$ 3,490,262
Financial assets available to meet cash needs for general expenditures within one year	\$ 3,490,262

# REQUIRED SUPPLEMENTARY INFORMATION For the Year Ended June 30, 2025

# APPALACHIAN JUVENILE COMMISSION REQUIRED SUPPLEMENTARY INFORMATION

For the Year Ended June 30, 2025

### Schedule of Changes in the Commission's Net HIC OPEB Liability and Related Ratios

		2024	2023		2022		2021	2020	2019		2018	2017
Total HIC OPEB liability:												
Service Cost Interest Changes of benefit terms	\$	1,153 6,845	\$ 1,208 7,197	\$	2,468 8,732	\$	2,202 8,175	\$ 2,457 7,744	\$ 2,287 7,856	\$	2,237 7,363	\$ 2,365 7,448
Differences between expected and actual experience		(13,979)	(7,914)		(11,375)		1,860	3,028	(3,000)		5,687	-
Changes in assumptions		-	-		(14,990)		347	-	2,747		-	(2,943)
Benefit Payments		(5,419)	 (5,884)	_	(6,725)	_	(6,884)	 (6,803)	 (7,996)	_	(8,477)	 (7,691)
Net change in total HIC OPEB liability Total HIC OPEB liability - beginning		(11,400) 102,969	 (5,393) 108,362		(21,890) 130,252	_	5,700 124,552	6,426 118,126	 1,894 116,232		6,810 109,422	 (821) 110,243
Total HIC OPEB liability - ending(a)	\$	91,569	\$ 102,969	\$	108,362	\$	130,252	\$ 124,552	\$ 118,126	\$	116,232	\$ 109,422
Plan fiduciary net position: Contributions- Employer	\$	11,258	\$ 9,773	\$	8,378	\$	7,973	\$ 9,018	\$ 8,716	\$	7,653	\$ 7,625
Net investment income		5,048	2,693		6		8,136	572	1,648		1,748	2,536
Benefit Payments		(5,419)	(5,884)		(6,725)		(6,884)	(6,803)	(7,996)		(8,477)	(7,691)
Administrative charges Other		(73)	(67) 87		(76) 1,618		(100)	 (57)	(37) (2)		(40) (129)	(42) 129
Net change in plan fiduciary net position		10,814	6,602		3,201		9,125	2,730	2,329		755	2,557
Plan fiduciary net position - beginning		49,243	42,641		39,440		30,315	27,585	25,256		24,534	21,977
Plan fiduciary net position - ending (b)		60,057	49,243		42,641		39,440	30,315	27,585		25,289	24,534
Political subdivision's net HIC OPEB liability - ending (a) - (b)	\$	31,512	\$ 53,726	\$	65,721	\$	90,812	\$ 94,237	\$ 90,541	\$	90,943	\$ 84,888
Plan fiduciary net position as a percentage of the total HIC OPEB liability		190.58%	91.66%		64.88%		43.43%	32.17%	30.47%		27.81%	28.90%
Covered payroll Political subdivision's net HIC OPEB liability as	\$ 2	2,618,178	\$ 3,105,385	\$	1,948,392		1,854,114	2,049,931	\$ 2,029,622	\$ 1	1,913,191	\$ 1,881,048
a percentage of covered payroll		1.20%	1.73%		3.37%		4.90%	4.60%	4.46%		4.75%	4.51%

## APPALACHIAN JUVENILE COMMISSION

### REQUIRED SUPPLEMENTARY INFORMATION

For the Year Ended June 30, 2025

# Schedule of Employer Contributions Health Insurance Credit Contributions - Political Subdivisions For the Years Ended 2017 and 2025

	ontractually Required ontributions	c	ntributions in Relation to ontractually Required ontributions	(	Contribution Deficiency (Excess)	Employer's wered Payroll	Contributions as a % of Covered Payroll
Date	(1)		(2)		(3)	(4)	(5)
2025	\$ 13,353	\$	13,353	\$	-	\$ 3,105,385	0.43%
2024	\$ 11,258	\$	11,258	\$	-	\$ 2,618,178	0.43%
2023	\$ 9,773	\$	9,773	\$	-	\$ 2,272,794	0.43%
2022	\$ 8,378	\$	8,378	\$	-	\$ 1,948,392	0.43%
2021	\$ 7,973	\$	7,973	\$	-	\$ 1,854,114	0.43%
2020	\$ 8,716	\$	8,716	\$	-	\$ 2,049,931	0.43%
2019	\$ 8,727	\$	8,727	\$	-	\$ 2,029,622	0.43%
2018	\$ 7,653	\$	7,653	\$	-	\$ 1,913,191	0.40%
2017	\$ 7,625	\$	7,625	\$	-	\$ 1,881,048	0.41%

### For Reference Only:

Column 1 – Employer contribution rate multiplied by the employer's covered payroll

Column 2 – Employer contributions as referenced in Covered Payroll & Contributions report on VRS website.

 $Column\ 4-Employer's\ covered\ payroll\ amount\ for\ the\ fiscal\ year.$ 

# APPALACHIAN JUVENILE COMMISSION NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

For the Year Ended June 30, 2025

#### Health Insurance Credit Program Plan Data

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions – The actuarial assumptions used in the June 30, 2023, valuation were based on the results on an actuarial experience study of the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

### Non-Largest Ten Locality Employers - General Employees

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Updated to PUB2010 public sector mortality tables. For future mortality improvement, replace load with a modified Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

### APPALACHIAN JUVENILE COMMISSION

### Notes to Required Supplementary Information For the Year Ended June 30, 2025

### Schedule of Employer's Share of Net OPEB Liability Group Life Insurance Program

	 2024	2023	2022	2021	2020	2019	2018	2017
Employer's Proportion of the Net GLI OPEB Liability (Asset)	0.03673%	0.03521%	0.00896%	0.01034%	0.01020%	0.10000%	0.01066%	0.01066%
Employer's Proportionate Share of the Net GLI OPEB Liability (Asset)	\$ 113,824	\$ 115,734	\$ 107,887	\$ 170,054	\$ 168,260	\$ 152,780	\$ 155,450 \$	186,500
Employer's Covered Payroll	\$ 2,618,178	\$2,272,787	\$1,948,392	\$1,854,114	\$2,049,931	\$2,029,622	\$1,913,191 \$	1,881,048
Employer's Proportionate Share of the Net GLI OPEB Liability (Asset) as a Percentage of its Covered Payroll	4.35%	5.09%	5.54%	9.1717%	8.2081%	7.5275%	8.1252%	9.9147%
Plan Fiduciary Net Position as a Percentage of the Total GLI OPEB Liability	73.41%	69.30%	67.21%	67.45%	52.64%	52.00%	51.22%	48.86%

### APPALACHIAN JUVENILE COMMISSION

# Notes to Required Supplementary Information - GLI For the Year Ended June 30, 2025

### <u>Schedule of Employer GLI Contributions</u> For the Years Ended June 30, 2016 through 2024

Date	Contractually Required Contribution (1)		Contributions in Relation to Contractually Required Contribution (2)			Contribution Deficiency (Excess)	Employer's Covered Payroll (4)		Contributions as a % of Covered Payroll (5)
			<u> </u>						
2024	\$	14,138	\$	14,138	\$	_	\$	2,618,178	0.5400%
2023	\$	12,273	\$	12,273	\$	_	\$	2,272,794	0.5400%
2022	\$	10,521	\$	10,521	\$	-	\$	1,948,392	0.5400%
2021	\$	10,012	\$	10,012	\$	-	\$	1,854,114	0.5400%
2020	\$	10,905	\$	10,905	\$	-	\$	2,049,931	0.5320%
2019	\$	10,540	\$	10,540	\$	-	\$	2,029,622	0.5193%
2018	\$	9,949	\$	9,949	\$	-	\$	1,913,191	0.5200%
2017	\$	9,912	\$	9,912	\$	-	\$	1,881,048	0.5269%
2016	\$	9,196	\$	9,196	\$	-	\$	1,886,751	0.4874%

**Changes of benefit terms** – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions – The actuarial assumptions used in the June 30, 2023, valuation were based on the results on an actuarial experience study of the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective July 1, 2019. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### Non- Largest 10 Locality Employers - General Employees

Mortality Rates (Pre-retirement, post-retirement	Updated to PUB2010 public sector mortality tables. For
healthy, and disabled)	future mortality improvement, replace load with a modified
	Mortality Improvement Scale MP-2020
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set
	separate rates based on experience for Plan 2/Hybrid;
	changed final retirement age from 75 to 80 for all
Withdrawal Rates	Adjusted rates to better fit experience at each age and
	service decrement through 9 years of service
Disability Rates	No change
Salary Scale	No change
Salary Scale	140 Change
Line of Duty Disability	No change
Discount Rate	No change

# APPALACHIAN JUVENILE COMMISSION REQUIRED SUPPLEMENTARY INFORMATION

### Schedule of Changes in the Net Pension Liability and Related Ratios

### For Periods Ending June 30:

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total pension liability:										
Service Cost	\$ 194,654	\$ 178,259	\$ 152,171	\$ 187,264	\$ 191,016	\$ 176,567	174,244	\$ 187,256	\$ 184,496	\$ 185,069
Interest	592,347	535,243	522,193	481,213	451,553	436,606	408,742	411,687	391,804	378,373
Current-period benefit terms	-	-	-	-	-	-	-	-	-	-
Changes in assumptions	-	-	-	111,419	-	212,878	-	(110,235)	-	-
Differences between actual & expected experience	210,440	486,511	(128,400)	37,161	122,993	(82,027)	101,528	(239,604)	(22,813)	(121,020)
Benefit Payments	(359,712)	(381,129)	(376,296)	(347,929)	(304,382)	(278,795)	(294,117)	(288,221)	(250,665)	(250,433)
Net change in total pension liability	637,729	818,884	169,668	469,128	461,180	465,229	390,397	(39,117)	302,822	191,989
Total pension liability - Beginning	8,760,720	7,941,836	7,772,168	7,303,040	6,841,860	6,376,631	5,986,234	6,025,351	5,722,529	5,530,540
Total pension liability - Ending (a)	\$ 9,398,449	\$ 8,760,720	\$7,941,836	\$ 7,772,168	\$7,303,040	\$6,841,860	\$ 6,376,631	\$ 5,986,234	\$6,025,351	\$5,722,529
Plan fiduciary net position:										
Contributions - employer	\$ 207,735	\$ 182,525	\$ 1	\$ 152,236	\$ 159,365	\$ 154,676	162,933	\$ 163,367	\$ 191,698	\$ 189,972
Contributions -employee	135,688	105,913	92,098	89,271	100,554	97,693	93,026	93,009	94,566	94,008
Net investment income	714,884	451,277	(7,924)	1,551,093	107,386	355,255	367,919	544,101	78,225	191,524
Benefit Payments	(359,712)	(381,129)	(376,296)	(347,929)	(304,382)	(278,795)	(294,117)	(288,221)	(250,665)	(250,443)
Administrative charges	(4,516)	(4,452)	(4,428)	(3,859)	(3,621)	(3,450)	(3,153)	(3,111)	(2,667)	(2,545)
Other	156	182	164	146	(128)	(224)	(329)	(486)	(33)	(41)
Net change in plan fiduciary net position	694,235	354,316	(296,385)	1,440,958	59,174	325,155	326,279	508,659	111,124	222,475
Plan fiduciary net position - beginning	7,333,393	6,979,077	7,119,785	5,678,827	5,619,653	5,294,498	4,968,219	4,459,560	4,348,436	4,125,951
Plan fiduciary net position - ending (b)	\$ 8,027,628	\$ 7,333,393	\$6,823,400	\$ 7,119,785	\$5,678,827	\$5,619,653	\$ 5,294,498	\$ 4,968,219	\$4,459,560	\$4,348,426
Political subdivision's net pension liability ending (a) - (b)	\$ 1,370,821	\$ 1,427,327	\$1,118,436	\$ 652,383	\$1,624,213	\$1,222,207	\$ 1,082,133	\$ 1,018,015	\$1,565,791	\$1,374,103
Plan fiduciary net position as a % of the total pension liability	85.41%	83.71%	85.92%	91.61%	77.76%	82.14%	83.03%	82.99%	74.01%	75.99%
Covered payroll	\$ 2,618,178	\$ 2,272,787	\$1,948,392	\$ 1,854,114	\$2,049,931	\$1,913,191	\$ 1,881,048	\$ 1,886,751	\$1,915,810	\$1,892,396
Political subdivision's net pension liability as a % of covered payroll	52.36%	62.80%	57.40%	35.19%	79.23%	63.88%	57.53%	53.96%	81.73%	72.61%

# APPALACHIAN JUVENILE COMMISSION REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF EMPLOYER PENSION CONTRIBUTIONS For the Years Ended June 30, 2010 through 2025

	Contractually Required Contribution		 tributions in Relation to ontractually Required Contributions	Contribution	n Deficiency (Excess)	Employer	's Covered Employee Payroll	Contributions as a % of Covered Employee Payroll
Date		(1)*	(2)*		(3)	(4)		(5)
2025	\$	272,459	\$ 272,459	\$	-	\$	3,104,124	8.78%
2024	\$	207,731	\$ 207,731	\$	-	\$	2,618,178	7.93%
2023	\$	182,534	\$ 182,534	\$	-	\$	2,272,794	8.03%
2022	\$	166,782	\$ 166,782	\$	-	\$	1,948,392	8.56%
2021	\$	152,235	\$ 152,235	\$	-	\$	1,854,114	8.21%
2020	\$	159,236	\$ 159,236	\$	-	\$	2,097,105	7.59%
2019	\$	154,862	\$ 154,862	\$	-	\$	2,029,628	7.63%
2018	\$	195,649	\$ 195,649	\$	-	\$	1,913,191	10.23%
2017	\$	195,960	\$ 195,960	\$	-	\$	1,903,550	10.29%
2016	\$	191,728	\$ 191,728	\$	-	\$	1,915,810	10.01%

<sup>\*</sup>Includes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.

Column 1 - Employer contribution rate multiplied by the employer's covered payroll.

Column 2 - Employer contributions as referenced in Covered Payroll & Contributions report on VRS Website.

Column 4 - Employer's covered payroll amount for the fiscal year.

### Notes to Required Supplementary Information For the Year Ended June 30, 2025

**Change of benefit terms** - There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

Changes of assumptions – The following changes in actuarial assumptions were made effective June 30, 2022 valuation were based on results of an actuarial study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2021. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

#### All Others (Non 10 Largest) - Non-Hazardous Duty:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Updated to PUB2010 public sector mortality tables. For future mortality improvement, replace load with a modified Mortality Improvement Scale MP-2020
	Adjusted rates to better fit experience for plan 1; set separate rates based on experience for Plan 2 Hybrid; changed final retirement age
Retirement Rates	
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through 9 years of services
Disability Rates	No change
Salary Scale	No change
Line of Duty Disability	No change
Discount Rate	No change

# ACCOMPANYING INFORMATION

## APPALACHIAN JUVENILE COMMISSION SCHEDULE OF SUPPORT AND REVENUE Year Ended June 30, 2025

				DRUG	
	BUDGET	SECURE	<b>ALTERNATIVES</b>	COURT	TOTAL
Local revenue					
Juvenile detention	\$ 3,113,450	\$ 2,279,452	\$ 759,000	\$ 75,000	\$ 3,113,452
Juvenile detention -					
non-commission		300,250			300,250
	3,113,450	2,579,702	759,000	75,000	3,413,702
State support and revenue					
Secure detention	1,012,000	1,268,777	-	-	1,268,777
Non-secure detention	360,000	-	433,956	-	433,956
Less: locality reductions	<u>-</u> _		<u> </u>	<u>-</u>	
Drug Court	1,372,000	1,268,777	433,956	<u>-</u>	1,702,733
Federal support					
JJDP	-	-	-	-	-
OJP	-	-	-	-	-
USDA funds	44,650	42,519	4,650		47,169
	44,650	42,519	4,650		47,169
Fund Balance Transfer					
from localities	875,525	355,000	-	15,825	370,825
Loss on disposal of assets	-	(3,575)	-	-	(3,575)
Interest income	150,000	168,570	-	-	168,570
Miscellaneous	55,200	3,911		25,000	28,911
	1,080,725	523,906	<u> </u>	40,825	564,731
Total support and revenue	\$ 5,610,825	\$ 4,414,904	\$ 1,197,606	\$ 115,825	\$ 5,728,335

The accompanying notes are an integral part of these financial statements.

### APPALACHIAN JUVENILE COMMISSION SCHEDULE OF REVENUE FROM JUVENILE DETENTION Year Ended June 30, 2025

						DRUG		
		SECURE	ALT	ERNATIVES		COURT		TOTAL
City of Bristol	\$	174,014	\$	57,942	\$	-	\$	231,956
Buchanan County		81,382		27,098		-		108,480
Dickenson County		261,001		86,907		-		347,908
Lee County		141,380		47,076		25,000		213,456
City of Norton		107,459		35,781		-		143,240
Russell County		101,808		33,900		-		135,708
Scott County		295,472		98,384		25,000		418,856
Smyth County		74,999		24,973		-		99,972
Tazewell County		316,801		105,487		-		422,288
Washington County		151,772		50,536		-		202,308
Wise County		573,364		190,916		25,000		789,280
Sub-total		2,279,452		759,000		75,000		3,113,452
Bland County		500		-		-		500
Brunswick County		1,500		-		-		1,500
Carroll County		5,250		-		-		5,250
Chesterfield County		2,000		-		-		2,000
Galax City		57,000		-		-		57,000
Grayson County		34,750		-		-		34,750
Greensville County		21,500		-		-		21,500
Merrimac JDC		20,750		-		-		20,750
New Kent County		24,250		-		-		24,250
Roanoke City		11,250		-		-		11,250
Roanoke County		2,000		-		-		2,000
Portsmouth City		55,250		-		-		55,250
Salem City		500		-		-		500
Wythe County		63,750				_		63,750
Sub-total		300,250				_		300,250
Total localities	\$	2,579,702	\$	759,000	\$	75,000	\$	3,413,702
	Φ.	2 250 450	Ф	<b>550.00</b>	Φ.	<b>77</b> 000	Φ.	0.110.450
Budget	\$	2,279,450	\$	759,000	\$	75,000	\$	3,113,450

The accompanying notes are an integral part of these financial statements.

# APPALACHIAN JUVENILE COMMISSION SCHEDULE OF EXPENSES

Year Ended June 30, 2025

				DRUG	
	BUDGET	SECURE	ALTERNATIVES	COURT	TOTAL
	<b>4.2.1</b> 06.600	<b>A. 2.7.62.451</b>	ф <b>(27</b> 0.40	<b>* 77.702</b>	<b>A. A.</b> (0.101
Salaries and wages	\$ 3,486,600	\$ 2,763,451	\$ 627,948	\$ 77,782	\$ 3,469,181
Payroll tax expense	254,885	198,429	45,105	5,645	249,179
Employee health, dental insurance	712,990	550,191	138,888	11,916	700,995
Employee disability and life	15,950	12,058	2,943	372	15,373
Employee Retirement benefits	344,900	259,666	77,159	7,864	344,689
Postemployment / retirement benefits					
(gain)- contra	-	8,817	-	-	8,817
Workman's compensation insurance	29,700	22,894	4,703	589	28,186
Food	104,400	104,117	_	-	104,117
Medical services	37,000	36,790	-	-	36,790
Medical supplies	4,000	3,865	-	-	3,865
Medication	1,600	1,598	_	-	1,598
Ward expenses	13,100	13,084	_	-	13,084
Utilities	56,800	55,729	809	-	56,538
Communications	49,900	31,310	9,765	877	41,952
Office supplies	16,200	14,317	1,157	229	15,703
Household and cleaning supplies	10,600	10,510	-	-	10,510
Kitchen supplies	17,100	17,004	-	-	17,004
Travel	129,140	6,684	109,005	7,104	122,793
Training	15,000	12,296	629	, -	12,925
Commission expense	7,600	7,581	_	-	7,581
Repairs and maintenance - equipment	25,900	23,626	5,474	198	29,298
Non-capitalized equipment	11,300	8,297	2,449	-	10,746
Detention payment Secure	,- · · · -		_	_	
Professional fees	42,100	42,032	_	_	42,032
Drug/alcohol screening	1,050	720	45	_	765
Program services	11,850	3,110	4,650	2,893	10,653
Dues and professional membership	1,060	950	60	2,075	1,010
Insurance expense	19,750	16,646	2,662	295	19,603
Repairs and maintenance-building	55,100	55,078	2,002	2)3	55,078
Office space rental	17,000	33,078	16,176	-	16,176
<u>*</u>	17,000	9,168	10,170	-	9,168
Electronic monitoring		•	16.027	1.00	
Depreciation	100,750	119,928	16,827	168	136,923
Total expenses	\$ 5,610,825	\$ 4,409,946	\$ 1,066,454	<u>\$ 115,932</u>	\$ 5,592,332

The accompanying notes are an integral part of these financial statements.



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Directors Appalachian Juvenile Commission Bristol, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Appalachian Juvenile Commission, which comprise the statement of financial position as of June 30, 2025, and the related statement of activities, and cash flows for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated October 15, 2025.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Appalachian Juvenile Commission's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Appalachian Juvenile Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

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Board of Directors Appalachian Juvenile Commission Page 2

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Appalachian Juvenile Commission's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

This purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CERTIFIED PUBLIC ACCOUNTANTS

Olinger & associates, PLLC

Bristol, Tennessee October 15, 2025